David Whitaker, Esq. Director Irvin Corley, Jr. Executive Policy Manager Marcell R. Todd, Jr. Director, City Planning Commission Janese Chapman

Director, Historic Designation Advisory Board

John Alexander **Ronald Amarteifio** Megha Bamola LaKisha Barclift, Esq. Paige Blessman M. Rory Bolger, Ph.D., FAICP Eric Fazzini, AICP **Christopher Gulock, AICP** Derrick Headd

City of Detroit **CITY COUNCIL**

LEGISLATIVE POLICY DIVISION 208 Coleman A. Young Municipal Center Detroit, Michigan 48226

Phone: (313) 224-4946 Fax: (313) 224-4336

Marcel Hurt, Esq. **Kimani Jeffrey Edward King Kelsey Maas** Jamie Murphy Kim Newby Analine Powers, Ph.D. Laurie Anne Sabatini Rebecca Savage Ryan Schumaker Sabrina Shockley Renee Short Floyd Stanley Thomas Stephens, Esq. **Timarie Szwed Dr. Sheryl Theriot Theresa Thomas** Ashley A. Wilson

TO: COUNCIL MEMBERS

David Whitaker, Director FROM:

Legislative Policy Division Staff

DATE: October 24, 2022

RE: Detroit & Northern, LLC PA 210 Certificate Request

The Commercial Rehabilitation Act, PA 210 of 2005, is a tax incentive for the rehabilitation of commercial property for the primary purpose and use of a commercial business or a multi-family residential facility. The property must be located within an established Commercial Rehabilitation District. Exemptions are approved for a term of 1-10 years, as determined by the local unit of government. The property taxes are based upon the prior year's taxable value.

The project developer and owner of the property located at 1133 Griswold, is Detroit & Northern, LLC, is now seeking the approval of a PA 210 certificate. Built in 1930, the property consists of a vacant seven-story office building with 15,498 sq. ft. of building space, on 0.059 acres of land. The developer plans to rehabilitate the existing structure and add four additional floors to create 27 apartment units, with commercial space on the first and second floors. The building will require major renovations including, but not limited to, new major mechanical, plumbing and electrical systems, a roof replacement, window and floor replacements, and environmental remediation.²

The DEGC has recommended a full term 10-year Commercial Rehabilitation Certificate for the developer.

¹ Principal developer: Richard M, Karp Richard M. Karp - Karp and Associates

² Karp has been redeveloping several buildings in downtown Detroit's Capitol Park neighborhood, including the former United Way building, the Farwell Building and the Capitol Park Building. He also has been purchasing property south along Washington Boulevard, including across from the Westin Book Cadillac Detroit hotel for a new mixed-use development when the planned demolition of the Gateway Center building occurs. Richard Karp | Crain's Detroit Business (crainsdetroit.com)

DEGC Project Evaluation Checklist

1133 Griswold

Developer: Detroit & North, LLC Principal: Richard Karp, Karp & Associates

| Commercial Rehabilitation Act, PA 210 – current taxes frozen at pre-rehab values, improvements taxed at | |
|--|--|
| discounted millage for up to 10 years | |

| Request Type | PA 210 Certificate | | | | | | |
|----------------------------------|---|--|--|--|--|--|--|
| DEGC Recommendation | Approval of PA 210 and 10-Year Abatement Term | | | | | | |
| Location | • | | | | | | |
| Address | 1133 Griswold | | | | | | |
| City Council District | District 6 | | | | | | |
| Neighborhood | Capital Park | | | | | | |
| Located in HRD Targeted Area | Downtown | | | | | | |
| Building Use | | | | | | | |
| Total Commercial Square Footage | 1,180 SqFt | | | | | | |
| Total Retail Square Footage | 4,930 SqFt | | | | | | |
| Total Residential Square Footage | 20,214 SqFt | | | | | | |
| Total Apartment Units | 27 Units (6 units affordable at 80% AMI) | | | | | | |

Project Description

This project is a full rehabilitation of a currently vacant, abandoned, and blighted building that sits at 1133 Griswold Street. The scope of work during the rehabilitation is turning this building into a multi-use with both residential and commercial components, including 27 rentable apartments and rentable commercial space on the lower level, 1st floor and mezzanine 2nd floor. Additionally, we will be constructing 4 new floors on top of the existing structure to make the building 11 stories tall. The current state of the subject property is poor and invites further blight, crime and hazards. It is also beginning to affect the safety and appeal of Capitol Park Lofts (commonly owned) and with the rehabilitation of this property, it will boost the value added by creating both rentable commercial space that promotes further business creation/expansion and housing (with 6 units at 80% AMI), public appeal, and neighborhood safety within the downtown Detroit renter market. This is the last blighted building that exists in the Capital Park neighborhood.

| Sources and Uses | | | | | | |
|--|--|--|--|--|--|--|
| Total Investment | \$12,740,000 | | | | | |
| Sources | \$4.39M Farmers & Merchants Senior Loan (35%), \$5.0 million RAP grant (39%), \$3.35M Owner's Equity (26%) | | | | | |
| Uses | \$850K Acquisition (7%), \$10.1 M Hard Construction (79%), \$1.7M Soft Costs (13%) | | | | | |
| Project Benefits | | | | | | |
| Estimated Jobs | 30 FTE, 70 Construction | | | | | |
| Estimated City benefits before tax | | | | | | |
| abatement | \$1,707,699 | | | | | |
| Total estimated City value of PA 210 | \$738,798 | | | | | |
| Less cost of services & utility deductions | \$302,633 | | | | | |
| Net Benefit to City with abatements | \$666,268 | | | | | |

City of Detroit: Benefits, Costs, and Net Benefits over the Next 10 Years

| | Amount |
|---|--------------------|
| Real Property Taxes, before abatement | \$738,798 |
| Personal Property Taxes, before abatement | \$0 |
| New Residential Property Taxes | \$0 |
| Municipal Income Taxes - Direct Workers | \$230,601 |
| Municipal Income Taxes - Indirect Workers | \$84,625 |
| Municipal Income Taxes - Corporate Income | \$73,911 |
| Municipal Income Taxes - Construction Period | \$70,040 |
| Municipal Income Taxes - New Res. Inhabitants | \$129,633 |
| Utility Revenue | \$44,040 |
| Utility Users' Excise Taxes | \$15,691 |
| State Revenue Sharing - Sales Tax | \$136,473 |
| Building Permits and Fees | \$20,000 |
| Miscellaneous Taxes & User Fees | \$163,887 |
| <u>Subtotal Benefits</u> | \$1,707,699 |
| Cost of Providing Municipal Services | (\$258,593) |
| Cost of Providing Utility Services | (\$44,040) |
| <u>Subtotal Costs</u> | (\$302,633) |
| Net Benefits | \$1,405,066 |

Impacted Taxing Units: Incentive Summary over the First 10 Years

| - | U | | | | | |
|----------------------------|-------------|-------------|---------------|--------------|-------------------|--------------|
| | Additional | | | Business | Utility Users Tax | Net Benefits |
| | Benefits | | Real | Personal | & Corporation | After Tax |
| | Before Tax | Additional | Property Tax | Property Tax | Income Tax | Abatements |
| | Abatements | Costs | Abatement | Abatement | Exemption | & Incentives |
| City of Detroit | \$1,707,699 | (\$302,633) | (\$738,798) | \$0 | \$0 | \$666,268 |
| Wayne County | \$209,152 | (\$32,893) | (\$176,259) | \$0 | \$0 | \$0 |
| Detroit Public Schools | \$807,698 | (\$150,587) | (\$285,992) | \$0 | \$0 | \$371,120 |
| State Education | \$131,996 | \$0 | \$0 | \$0 | \$0 | \$131,996 |
| Downtown Dev. Authority | \$20,426 | \$0 | (\$20,426) | \$0 | \$0 | \$0 |
| Wayne RESA | \$119,941 | \$0 | (\$119,941) | \$0 | \$0 | \$0 |
| Wayne County Comm. College | \$71,230 | \$0 | (\$71,230) | \$0 | \$0 | \$0 |
| Wayne County Zoo | \$2,193 | \$0 | (\$2,193) | \$0 | \$0 | \$0 |
| Detroit Institute of Arts | \$4,389 | \$0 | (\$4,389) | \$0 | \$0 | \$0 |
| Total | \$3,074,724 | (\$486,113) | (\$1,419,228) | \$0 | \$0 | \$1,169,384 |
| | | | | | | |

DEGC Chart of Taxes Before, During & After the Incentive⁴

| | Existing | New Taxes AFTER | New Taxes Without | | |
|----------------------------|----------|-----------------|-------------------|--|--|
| | Taxes | Incentive(s) | Incentive | | |
| City of Detroit | \$3,156 | \$3,176 | \$62,513 | | |
| Library | \$505 | \$508 | \$9,999 | | |
| Wayne County | \$873 | \$879 | \$17,299 | | |
| Detroit Public Schools | \$3,255 | \$37,825 | \$64,469 | | |
| State Education | \$654 | \$12,955 | \$12,955 | | |
| Downtown Dev. Authority | \$101 | \$102 | \$2,005 | | |
| Wayne RESA | \$594 | \$598 | \$11,772 | | |
| Wayne County Comm. College | \$353 | \$355 | \$6,991 | | |
| Wayne County Zoo | \$11 | \$11 | \$215 | | |
| Detroit Institute of Arts | \$22 | \$22 | \$431 | | |
| Total | \$9,525 | \$56,431 | \$188,648 | | |

³ Charts courtesy of the DEGC

⁴ Existing Annual Taxes: \$9,525 - New Annual Taxes DURING the Incentive: \$56,431 & Taxes after the Incentive EXPIRES: \$188,648

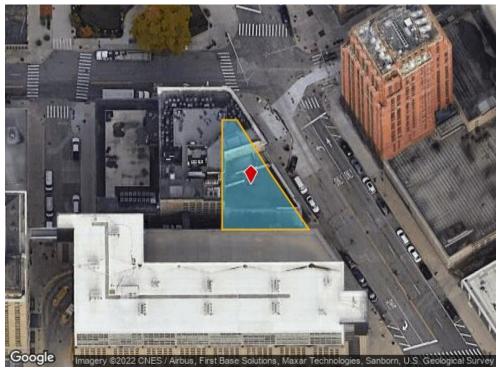
Conclusion

The estimated total capital investment for this project is \$12,740,000. It is also estimated that the completed project will create 30 FTEs and 70 temporary construction jobs. The total value of the 10-year Commercial Rehabilitation tax savings is estimated at \$1,419,228.

Based on the investment and jobs, this project is estimated to provide the City of Detroit a net benefit of \$666,268, and all of the impacted taxing units, a net benefit of \$1,169,384 over the 10 years of the Commercial Rehabilitation tax abatement.

However, if the developer does not proceed in good faith to complete the project, the Act allows the City Council to revoke the certificate: "The legislative body of the qualified local governmental unit may, by resolution, revoke the commercial rehabilitation exemption certificate of a facility if it finds that the completion of rehabilitation of the qualified facility has not occurred within the time authorized by the legislative body in the exemption certificate, or a duly authorized extension of that time, or that the holder of the commercial rehabilitation exemption certificate has not proceeded in good faith with the operation of the qualified facility in a manner consistent with the purposes of this act and in the absence of circumstances that are beyond the control of the holder of the exemption certificate." 5

Please contact us if we can be of any further assistance.



Parcel Map of 1133 Griswold⁶

⁵ COMMERCIAL REHABILITATION ACT (Act 210) MCL. 207.852(1)

⁶ Parcel map source: 1133 Griswold St, Detroit, MI 48226 - Property Record | LoopNet.com



Streetview of 1133 Griswold ⁷

Attachments: Assessor's Letter dated September 15, 2022

cc: Auditor General's Office

Donald Rencher, Chief of Services and Infrastructure Antoine Bryant, Planning and Development Department

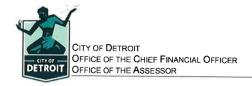
Julie Schneider, HRD Veronica Farley, HRD

Charles Ericson, Office of the CFO/Office of the Assessors

Stephanie Grimes Washington, Mayor's Office

Gail Fulton, Mayor's Office Malinda Jensen, DEGC Kenyetta Bridges, DEGC Jennifer Kanalos, DEGC Brian Vosburg, DEGC

⁷ Source: <u>1133 Griswold St, Detroit, MI 48226 - Property Record | LoopNet.com</u>



COLEMAN A. YOUNG MUNICIPAL CENTER 2 WOODWARD AVE., SUITE 824 DETROIT, MI 48226 PHONE: 313•224•3011

PHONE: 313•224•301 Fax: 313•224•9400

September 15, 2022

Katharine G. Trudeau, Deputy Director Planning & Development Department Coleman A. Young Municipal Center 2 Woodward Ave, Suite 808 Detroit, MI 48226

RE: Commercial Rehabilitation Certificate - Detroit & Northern LLC

Property Address: 1133 Griswold Parcel Number: 02002011.

Dear Ms. Trudeau:

The Office of the Chief Financial Officer, Office of the Assessor, has reviewed the Commercial Rehabilitation certificate application for the properties located at **1133 Griswold** in the **Central Business District** area in the City of Detroit.

The rationale for issuing Commercial Rehabilitation certificates under PA 210 of 2005, as amended, is based on the anticipation of increased market value upon completion of new construction and /or significant rehabilitation of existing commercial property and commercial housing property. Normal repair and maintenance are not assessed and do not necessarily generate additional market value.

The project as proposed by the **Detroit & Northern LLC** consists of a 7-story vacant office building with 15,498 square feet of building area, built in 1930, on 0.059 acres of land. The proposed project consists of rehabilitating the existing structure and adding four additional floors to create 27 apartment units with commercial space on the first and second floors. The building will undergo major renovations including window replacement, floor replacement, roof replacement, all major mechanical, plumbing and electrical systems replacement, and environmental remediation.

The 2022 values are as follows:

| Parcel # | Address | | | | | Land Assessed Value (SEV) | | Land Taxable Value | |
|-----------|---------------|---------------|----|--------|----|------------------------------|----|-----------------------|--|
| 02002011. | 1133 Griswold | \$ 338,300 | \$ | 74,992 | \$ | 153,500 | \$ | 34,027 | |

This property meets the criteria set forth under PA 210 of 2005, as amended. It applies to a building or a group of contiguous buildings, a portion of a building or group of contiguous buildings previously used for commercial or industrial purposes, obsolete industrial property, and vacant property which, within the immediately preceding 15 years, was operating as a commercial business enterprise.

A review of the general plans, along with the criteria set forth under the Commercial Rehabilitation Act, indicated that the proposed project located at **1133 Griswold** is eligible as it pertains to the Commercial Rehabilitation certificate criteria under P.A. 210 of 2005, as amended.

Sincerely.

Charles Ericson, MMAO

Assessor



COLEMAN A. YOUNG MUNICIPAL CENTER 2 WOODWARD AVE., SUITE 824 DETROIT, MI 48226

PHONE: 313•224•3011 FAX: 313•224•9400

Commercial Rehabilitation Certificate Detroit & Northern LLC Page 2

Property Address: 1133 GRISWOLD Parcel Number: 02002011.

Property Owner: DETROIT & NORTHERN LLC

Legal Description: W GRISWOLD S 42.12 FT ON W LINE BG S 63.49 FT ON E LINE OF 79 PLAT OF SEC 8 GOVERNOR & JUDGES PLAN

L34 P543 DEEDS, W C R 2/1 63.49 IRREGP

