

## SUMMARY

This ordinance amends Chapter 17 of the 2019 Detroit City Code, *Finance*, Article V, *Purchasing and Supplies*, by amending Division 1, *Goods and Services*, Subdivision A, *Generally*, by amending Section 17-5-1, *Definitions*, and Section 17-5-2, *Bids or contracts to be denied to persons in arrears to City*, and by amending Subdivision B, *Purchasing of City Goods and Services*, by amending Section 17-5-13, *Non-major purchases; solicitation of bids, comparison of equalization credits in bids, and application of equalization credits for bids; required clearances; required clearances for construction projects; prohibitions related to construction workforce development and construction workforce investment businesses; exceptions*, and Section 17-5-16, *Policy requiring purchases of goods and services from cooperative purchases resources; preference for purchasing goods and services from cooperative purchases resources*, and adding Section 17-5-17, *Policy Requiring use of Detroit certified businesses in certain circumstances*, and Section 17-5-18, *Report to Mayor and City Council*, and amending Subdivision D, *Approval of Contracts and Certain Requirements for Water and Sewerage Department*, by amending Section 17-5-91, *City Council approval required for certain contracts; monthly report on certain contracts; emergency procurements; City Council notification and approval required*, to streamline the procurement process for greater efficiencies and to create opportunity.

1 **BY COUNCIL MEMBER** Durhal Introduced 10/29/24

2 **AN ORDINANCE** to amend Chapter 17 of the 2019 Detroit City Code, *Finance*, Article  
3 *V, Purchasing and Supplies*, by amending Division 1, *Goods and Services*, Subdivision A,  
4 *Generally*, by amending Section 17-5-1, *Definitions*, and Section 17-5-2, *Bids or contracts to be*  
5 *denied to persons in arrears to City*, and by amending Subdivision B, *Purchasing of City Goods*  
6 *and Services*, by amending Section 17-5-13, *Non-major purchases; solicitation of bids,*  
7 *comparison of equalization credits in bids, and application of equalization credits for bids;*  
8 *required clearances; required clearances for construction projects; prohibitions related to*  
9 *construction workforce development and construction workforce investment businesses;*  
10 *exceptions*, and Section 17-5-16, *Policy requiring purchases of goods and services from*  
11 *cooperative purchases resources; preference for purchasing goods and services from cooperative*  
12 *purchases resources*, and adding Section 17-5-17, *Policy Requiring use of Detroit certified*  
13 *businesses in certain circumstances*, and Section 17-5-18, *Report to Mayor and City Council*, and  
14 amending Subdivision D, *Approval of Contracts and Certain Requirements for Water and*  
15 *Sewerage Department*, by amending Section 17-5-91, *City Council approval required for certain*  
16 *contracts; monthly report on certain contracts; emergency procurements; City Council notification*  
17 *and approval required*, to streamline the procurement process for greater efficiencies and to create  
18 opportunity.

19 **IT IS HEREBY ORDAINED BY THE PEOPLE OF THE CITY OF DETROIT**  
20 **THAT:**

21 **Section 1.** Chapter 17 of the 2019 Detroit City Code, *Finance*, Article V, *Purchasing and*  
22 *Supplies*, be amended by amending Section 17-5-1, Section 17-5-2, Section 17-5-13, Section 17-  
23 5-16, Section 17-5-17 and Section 17-5-91, and adding Section 17-5-18, to read as follows:

1                                   **CHAPTER 17. FINANCE**

2                                   **ARTICLE V. PURCHASING AND SUPPLIES**

3                                   **DIVISION 1. GOODS AND SERVICES**

4                                   **SUBDIVISION A. GENERALLY**

5   **Sec. 17-5-1. Definitions.**

6           For the purpose of this article, the following words and phrases shall have the meanings  
7   respectively ascribed to them by this section:

8           *Alternative paper* means paper with environmental qualities that meet or exceed United  
9   States Environmental Protection Agency standards.

10          *Biodegradable* means capable of being broken down, especially into innocuous products,  
11   by the action of living things such as microorganisms.

12          *Certification* means the designation given to a firm using standard review procedures  
13   where determined by the Human Rights Department that the firm applying for such designation  
14   meets or exceeds certain specified requirements for that category of business as determined by this  
15   article.

16          *Certification process* means the standard review process used to confer upon a firm the  
17   designation of certification as defined in this section.

18          *City site* means a location within the corporate limits of the City or property owned by the  
19   City that is outside the corporate limits of the City.

20          *Construction* means the construction, erection, reconstruction, alteration, conversion,  
21   demolition, repair, moving, or equipping of buildings, structures, roads, sidewalks, or other critical  
22   infrastructure.

1           *Construction contract* means any City contract that provides for the construction, erection,  
2 reconstruction, alteration, conversion, demolition, repair, moving, or equipping of buildings or  
3 structures, roads, sidewalks, or other critical infrastructure.

4           *Construction workforce development business (C-WDB)* means a construction contractor,  
5 that participates in a Registered Apprenticeship Program, and is registered with the United States  
6 Department of Labor Office of Apprenticeship, or by any State Apprenticeship Agency recognized  
7 by the Office of Apprenticeship, such registration shall be verified by:

8           (1)    Providing a Certificate of Registration of Apprenticeship Program from the Office  
9                   of Apprenticeship with the United States Department of Labor for a federally  
10                  certified program; or

11          (2)    Providing a Certificate of Apprenticeship from the State Department of Labor and  
12                  Economic Opportunity for a state certified program.

13          *Construction workforce investment business (C-WIB)* means a construction contractor, that  
14 provides health insurance and retirement benefits to the employees working on the proposed  
15 construction contract, such benefits may be verified by submission of:

16          (1)    A copy of the relevant sections of a collective bargaining agreement; or

17          (2)    A copy of the plan documents for a pension; and

18          (3)    A copy of the insurance contracts for health insurance; or

19          (4)    Any other documentation deemed appropriate by the Office of Contracting and  
20                  Procurement.

21          *Corporate accountability clearance* means an administrative clearance provided through  
22 the submission of an affidavit by the business' Chief Executive Officer, or authorized designee, to

1 the Office of Contracting and Procurement which attests to a construction contractor's compliance  
2 with the following requirements:

- 3 (1) The contractor and its employees have the required licenses, registrations, and  
4 certificates required to perform the work;
- 5 (2) The contractor has not had any licenses, registrations, or certificates required for  
6 the performance of the contract revoked in the past five years; and
- 7 (3) The contractor has not been debarred by any federal, state or local governmental  
8 agency or authority in the past three years.

9 *Cooperative purchases* means purchases made through a cooperative purchases resource.

10 *Cooperative purchases resource* means an arrangement through which purchases may be  
11 made of goods or services that are available under open contracts issued to local, state, or federal  
12 governmental entities acting on a cooperative basis, including, but not limited to, those designated  
13 as Michigan Delivering Extended Agreements Locally (MiDEAL), American communities, and  
14 other similar arrangements among governmental entities that are identified by the Purchasing  
15 Director and posted on the City's website.

16 *Detroit-based business (D-BB)* means a business that furnishes goods, performs services  
17 or both, from a location within the City limits, that pays City of Detroit Income Tax and City of  
18 Detroit Property Tax, if applicable, and has paid such taxes for at least one year immediately  
19 preceding the date of the application for certification to be a Detroit-Based Business, and which  
20 shall comply with the following requirements:

- 21 (1) Provide verification that the applicant has the physical resources, and the ability to  
22 provide service from, the City location subject to the certification;

(2) Provide verification that the business has or can procure an adequate number of employees at the City location subject to certification, to provide the services identified in the application; and

(3) Disclose the number of Detroit Resident Employees located at the City location subject to certification.

*Detroit-based micro business concern (D-BMBC)* means a business which meets the definitions of Detroit-based business and micro business concern as defined within this section.

*Detroit-based small business (D-BSB)* means any business which meets the definitions of Detroit-based business and small business concern as defined within this section.

*Detroit-headquartered business (D-HB)* means a business which:

(1) Has received a certification as a Detroit-based business, as defined in this section;

(2) Has an office within the City that serves as the administrative center where the chief executive officer and highest level management staff perform at least 51 percent of their management functions; and

(3) Has received a certification as a Detroit-headquartered business.

*Detroit-resident business (D-RB)* means any business which employs a minimum of four employees at least 51 percent of which are City residents, which shall be verified by Human Rights Department through the submission of an affidavit signed by the Detroit-resident business' Chief Executive Officer, or authorized designee.

*Energy Star® compliant products* mean products that meet or exceed the United States Environmental Protection Agency's Energy Star® criteria for energy efficiency.

*Environmentally-preferable* means products or services that have a lesser or reduced effect on human health and the environment when compared with competing products or services that

1 serve the same purpose and such comparison may consider raw materials acquisition, production,  
2 manufacturing, packaging, distribution, reuse, operation, maintenance, or disposal of the product  
3 or service.

4 *Fiscal year* means the fiscal year of the City being July 1st through June 30th.

5 *High impact construction contract* means a construction contract having a value of  
6 \$1,000,000.00 dollars or more.

7 *Industrial oil* means any compressor, turbine or bearing oil, hydraulic oil, metal-working  
8 oil or refrigeration oil.

9 *Inflation rate* means the percentage increase in the annual average, calculated on a calendar  
10 year basis, of the Detroit Consumers Price Index for all urban wage earners for the Detroit  
11 statistical area as defined and officially reported by the United States Department of Labor Bureau  
12 of Labor Statistics.

13 *Invitation for bids* means the complete assembly of related bid documents, including those  
14 attached or incorporated by reference, which are furnished to prospective bidders for the purpose  
15 of bidding.

16 *Joint venture* means a joint venture of separate firms, one of which is a D-HB, DBB, DBSB,  
17 DRB or DBMBC, which has been created to perform a specific contract, and is evidenced by a  
18 written agreement which provides at a minimum that the D-HB, DBB, DBSB, DRB, or DBMBC:

- 19 (1) Is substantially included in all phases of the contract, including, but not limited to,  
20 bidding and staffing;
- 21 (2) Provides at least 51 percent of the total performance, responsibility, and project  
22 management of a specific job;
- 23 (3) Receives at least 51 percent of the total remuneration from a specific contract; and

(4) Shares in profits and losses.

*Life-cycle analysis* means the comprehensive examination of a product's environmental and economic aspects and potential impacts throughout its lifetime, including raw material extraction, transportation, manufacturing, use, and disposal.

*Lowest responsible bidder* means the bidder who, or which, submits the lowest bid, conforming to specifications, as evaluated under Section 17-5-12(b) of this Code, and who or which, meets the following standards as they relate to the particular contract under consideration. The prospective contractor must demonstrate:

- (1) Adequate financial resources for the performance of the contract, or the ability to obtain such resources as required during performance;
- (2) The necessary experience, organizational structure and resources, technical qualifications skills and facilities, or the ability to obtain them, including the ability to retain subcontractors as required;
- (3) The ability to comply with the proposed or required time of delivery or performance schedule;
- (4) A satisfactory record of integrity, judgment and performance. Contractors who, or which, are delinquent in current contract performance, considering the number of contracts and the extent of delinquencies of each, shall be presumed to be unable to fulfill this requirement in the absence of evidence to the contrary or compelling circumstances;
- (5) The ability to conform to the requirements of the fair employment practices ordinances;



(6) Qualification and eligibility to receive an award under applicable laws ordinances and regulations; and

(7) The ability to produce, upon request acceptable evidence of ability to obtain financial resources and the experience, organizational structure and resources, technical qualifications, skills and facilities needed for the proper performance of the contract sought.

*Lubricating oil* means any oil intended for use in an internal combustion crankcase, transmission, gearbox or differential, or in an automobile, bus, truck, vessel, plane, train, heavy equipment or machinery powered by an internal combustion engine.

*Major* means not less than the specified dollar valuation of a contract in relation to the corresponding contract classification as follows:

Major Contracts

Type of Contract	Dollar Valuation
Purchase contracts:	
Equipment and supplies	\$270,000.00
Public works contracts:	
Demolition	\$1,000,000.00
Street paving	\$1,000,000.00
Construction	\$1,000,000.00
Nonprofessional services:	

Including but not limited to, tree removal, catering, janitorial, maintenance	\$678,000.00
Disposition of equipment and supplies unsuitable for public use	\$25,000.00

*Mentor venture* means a joint venture of separate firms, one of which is a D-BB, D-BSB, D-RB or D-BMBC, which has been created to perform a specific contract, and is evidenced by a written agreement which provides at a minimum that the D-BB, D-BSB, D-RB or D-BMBC:

- (1) Is substantially included in all phases of the contract, including, but not limited to bidding and staffing;
- (2) Provides at least 30 percent of the total performance, responsibility and project management of a specific job;
- (3) Receives at least 30 percent of the total remuneration from a specific contract; and
- (4) Shares in profits and losses.

*Micro business concern (MBC)* means a business which has average annual gross receipts of \$1,000,000.00 or less and no more than 15 employees. A business which is an affiliate or subsidiary of an entity that is not eligible for registration as a micro business concern shall not be registered as a micro business concern.

*Micro purchase* means any procurement not exceeding half the Federal Micro Purchase Threshold as defined by the Federal Acquisition Regulation (FAR) 2.101, so long as the procurement is not artificially divided so as to constitute a micro purchase. A procurement shall not be considered to be artificially divided if it is reasonably anticipated that a single vendor could not provide the goods or services required under the procurement or if the goods or services to be procured are not integral to, dependent upon, or necessary to complete a separate contemporaneous procurement.

1 Minor purchase means any procurement within the limitations established below if the  
2 procurement is not artificially divided so as to constitute a minor purchase. A procurement shall  
3 not be considered to be artificially divided if it is reasonably anticipated that a single vendor could  
4 not provide the goods or services required under the procurement or if the goods or services to be  
5 procured are not integral to, dependent upon or necessary to complete a separate contemporaneous  
6 procurement. A minor purchase shall meet the following limitations:

7 (1) Contracts for the purchase of goods and services above the procurement threshold  
8 and below three times the procurement review threshold if three or more bids are  
9 received; or

10 (2) Contracts for the purchase of goods and services above the procurement review  
11 threshold and less than \$250,000 if the contract is to be awarded to a bidder that  
12 qualifies as a Detroit Based Business or a Detroit Resident Business.

13 *Post-consumer waste* means a finished material that would normally be disposed of as solid  
14 waste, having completed its life cycle as a consumer item, but does not mean manufacturing waste.

15 *Price-premium payback period* means the number of years that it takes for the savings in  
16 operating costs to offset any additional up-front price of the product versus a lower price, less  
17 energy efficient model, which is calculated by dividing the price premium by the annual savings  
18 in operating costs.

19 *Procurement review threshold* means \$50,000.00 until July 1, 2029 and, beginning July 1,  
20 2029, and every five years thereafter, shall mean the value utilized in the immediately preceding  
21 City fiscal year multiplied by the sum of 1.0 and the Inflation Rate or 0.03, whichever is lesser,  
22 rounded to the nearest \$1,000.00. The amount of a procurement shall be calculated to include the  
23 aggregate amount of any procurement that is artificially divided in an attempt to constitute

a single purchase under the procurement review threshold. A procurement shall not be considered to be artificially divided if it is reasonably anticipated that a single vendor could not provide the goods or services required under the procurement or if the goods or services procured are not integral to, dependent upon or necessary to complete a separate contemporaneous procurement.

*Readily biodegradable* means the measurement guidelines according to the Organization for Economic Cooperation and Development.

*Reblended latex paint* means paint, which is also known as consolidated latex paint, that contains 100 percent post-consumer content from good-quality surplus with no virgin materials such as resins and colorants added.

*Recycled latex paint, or reprocessed latex paint*, means latex paint with a post-consumer recycled content level that a minimum meets the requirements specified by the United States Environmental Protection Agency's Recovered Materials Advisory Notice for reprocessed latex paint.

*Recycled materials* means materials that would otherwise be a useless, unwanted, or discarded material, except for the fact that the materials retain useful physical or chemical properties after serving a specific purpose and, therefore, can be reused or recycled.

*Recycled oil* means used oil that has been prepared for reuse as a petroleum product by refining, reclaiming, reprocessing or other means, provided, that the preparation or use is operationally safe, environmentally sound, and complies with federal, state, and local laws and regulations.

*Recycled content paper* means a paper product with no less than:

- (1) Fifty percent of its fiber weight consisting of secondary waste materials; or
- (2) Thirty percent of its fiber weight consisting of post-consumer waste.

1        *Retirement benefits* means a monthly payment to employees to allow them to subsist  
2 without working which includes a pension, Individual Retirement Account (IRA), a 401k plan, or  
3 an Employee Stock Ownership Plan (ESOP).

4        *Retreaded tires* means tires that use an existing casing for the purpose of vulcanizing new  
5 tread to such casing and that meet all performance and quality standards in the Federal Motor  
6 Vehicle Safety Standards determined by the United States Department of Transportation.

7        *Secondary waste materials* means fragments of products or finished products of a  
8 manufacturing process that has converted a virgin resource into a commodity of real economic  
9 value, including post-consumer waste, but does not mean excess virgin resources of the  
10 manufacturing process, including fibrous waste generated during the manufacturing process such  
11 as fibers recovered from waste water or trimmings of paper-machine rolls, mill broke, wood slabs,  
12 chips, sawdust, or other wood residue from a manufacturing process.

13        *Small business concern (SBC)* means a business which:

- 14        (1)    Has been in existence and operating for at least one year prior to the date of  
15               application for certification as a small business concern;  
16        (2)    Does not meet the definition of a micro business concern as defined in this division;  
17               and  
18        (3)    Is one of the following:  
19               a.     A manufacturing business which, for the three fiscal years preceding the  
20                   date of application for certification, has provided full-time employment to  
21                   not more than 500 persons; or

- 1           b.     A general construction business which, for the three fiscal years preceding  
2                   the date of application for certification, has average annual gross receipts of  
3                   not more than \$28,000,000.00; or
- 4           c.     A specialty construction business whose average annual gross receipts have  
5                   not exceeded \$12,000,000.00 in the three fiscal years preceding the date of  
6                   application for certification; or
- 7           d.     A wholesale business which, for the three fiscal years preceding the date of  
8                   application for certification, has provided full-time employment to not more  
9                   than 100 persons; or
- 10          e.     A retail business which, for the three fiscal years preceding the date of  
11                  application for certification, has average annual gross receipts of not more  
12                  than \$6,000,000.00; or
- 13          f.     A service business, other than professional, which for the three fiscal years  
14                  preceding the date of application for certification, has average annual gross  
15                  receipts of not more than \$6,000,000.00; or
- 16          g.     A professional services business, which for the three fiscal years preceding  
17                  the date of application for certification, has had average annual gross  
18                  receipts of not more than \$6,000,000.00.

19   A business which is an affiliate or subsidiary of an entity that is not eligible for certification as a  
20   small business concern shall not be certified as a small business concern.

21         *Used oil* means a petroleum-based or synthetic oil, which through use, storage or handling  
22   has become unsuitable for its original purpose due to the presence of physical or chemical  
23   impurities or loss of original properties.

1           *Virgin oil* means oil that has been refined and formulated from crude oil, synthetic oil, or  
2 any blend of synthetic oil, and that has not been used or contaminated with physical or chemical  
3 impurities.

4           *Volatile organic compounds* means organic compounds characterized by a tendency to  
5 readily evaporate into the air, contributing to both indoor and outdoor air pollution and the creation  
6 of photochemical smog.

7           *Workforce safety clearance* means an administrative clearance provided through the  
8 submission of an affidavit by the business' Chief Executive Officer, or authorized designee, to the  
9 Office of Contracting and Procurement, which verifies a construction contractor's compliance with  
10 the following requirements:

11           (1) All employees handling or interacting with hazardous materials have been  
12 appropriately trained, through completion in hazardous materials awareness  
13 training; or participation and completion in the requisite awareness training  
14 program compliant with state and federal guidelines; and

15           (2) All employees providing craft labor have at a minimum completed the OSHA 10-  
16 hour construction training course for safety established by the U.S. Department of  
17 Labor, Occupational Safety and Health Administration.

18 **Sec. 17-5-2. Bids or contracts to be denied to persons in arrears to City.**

19           (a) Except as provided in Subsection (b) of this section, no bid shall be accepted from  
20 or contract awarded to any person who is in ~~arrears to the City upon debt or contract, or who has~~  
21 ~~defaulted as a surety or upon any obligation~~ default to the City, or who shall in other respects be  
22 disqualified according to the provisions of this article or any other provision of this Code or the  
23 Charter.

1           (b) At the discretion of the Purchasing Director, the Purchasing Director may accept  
2 bids for the award of a contract to a person who is in arrears to the City upon debt or contract,  
3 provided that the bidder's bid is conditioned upon, and the bidder agrees to, satisfaction of the  
4 arrearage prior to execution of the contract or issuance of a purchase order.

## 5           **SUBDIVISION B. PURCHASING OF CITY GOODS AND SERVICES**

6           **Sec. 17-5-13. Non-major purchases; solicitation of bids, comparison of equalization credits**  
7 **in bids, and application of equalization credits for bids; required clearances; required**  
8 **clearances for construction projects; prohibitions related to construction workforce**  
9 **development and construction workforce investment businesses; exceptions.**

10           (a) *Solicitation of bids.* Where bids involve the purchase of goods or services ~~entails~~  
11 which entail an expenditure which is not major, as defined in Section 17-5-1 of this Code, the  
12 ~~Purchasing Director is authorized to award the contract subject to~~ the following conditions shall  
13 apply:

14           (1) The practice of competitive bidding is required but formal advertising, which  
15 includes advertising in both the newspaper designated to print the official business  
16 of the City and in a centralized location on the City's website, is required only for  
17 ~~contracts- solicitations~~ over \$10,000 the procurement review threshold, as defined  
18 in Section 17-5-1 of this Code.

19           a. For solicitations reasonably expected by the Purchasing Director to be less  
20 than the procurement review threshold that are not micro purchases, the  
21 Purchasing Director shall design a system of solicitation of bids centralized  
22 in and managed by the Office of Contracting and Procurement that protects



1                   the interests of the City and assures an open and fair environment that  
2                   promotes competition among potential vendors.

3           b. A solicitation shall not be considered to have been reasonably expected to  
4           be less than the procurement review threshold if the prevailing bid is greater  
5           than 25% over the procurement review threshold.

6           c. Any solicitation competitively bid without formal advertising pursuant to  
7           Subsection (a)(1)a of this section, which results in a bid that is less than  
8           25% over the procurement review threshold, shall be considered to have  
9           been reasonably expected to be within the procurement review threshold.

10          d. An equalization percentage credit shall be allowed as provided for in  
11          Section 17-5-12 of this Code ~~whenever there is full and free competitive~~  
12          bidding ~~whether or not formal advertising is required under this section,~~  
13          provided, that the Purchasing Director may limit bidding to Detroit-based  
14          businesses and in that event no equalization percentage credit shall be  
15          allowed for Detroit-based small business concerns or Detroit-based micro  
16          business concerns.

17          (2) In soliciting bids, the Purchasing Director shall affirmatively seek out Detroit-based  
18          businesses, Detroit-based micro business concerns, Detroit-based small businesses,  
19          Detroit-headquartered businesses, and Detroit-resident businesses as well as  
20          Detroit-based resources available through cooperative purchases resources.

21          (3) The Purchasing Director must make a determination that the prospective contractor  
22          is responsible. The Purchasing Director should utilize all available information  
23          from within the Office of Contracting and Procurement and other City departments,

1 from the prospective contractor, and from banks and other financial companies, in  
2 order to ascertain whether the prospective contractor is responsible under the  
3 guidelines set forth under "lowest responsible bidder" as defined in Section 17-5-1  
4 of this Code.

5 (b) *Application of equalization credits.* After applying any equalization credit that is  
6 contained in this section, the Purchasing Director shall apply Sections 17-5-14 through 17-5-16 of  
7 this Code. Where Sections 17-5-14 through 17-5-16 of this Code do not apply, the contract shall  
8 be awarded to the lowest responsible bidder.

9 (c) *Documentation to be made available.* Any bidder who claims to be entitled to an  
10 equalization percentage credit shall agree to make the records that were necessary to establish  
11 availability to the City. Any bidder or contractor awarded a bid that fails to cooperate with this  
12 section shall be subject to debarment pursuant Sections 17-1-351 through 17-5-366 of this Code.

13 (d) *Prohibition against unapproved assignments or subcontracts.*

14 (1) A Detroit-resident business, a Detroit-based business, or a mentor venture or joint  
15 venture with a Detroit-resident business or Detroit-based business may not assign  
16 or subcontract its City contracts to a non-Detroit-based business or a non-Detroit  
17 resident business without the approval of such assignment or subcontract by the  
18 Purchasing Director.

19 (2) A construction workforce development business or a construction workforce  
20 investment business may not:

21 a. Assign or subcontract its City contract to a business without the approval of  
22 such assignment from the Purchasing Director;

- 1           b.     Assign or subcontract its City contract to a business that does not meet the  
2                     criteria of a construction workforce development business or construction  
3                     workforce investment business as defined by Section 17-5-1 of this Code;  
4                     or  
5           c.     Fail to maintain the requisite qualifications of a construction workforce  
6                     development business or construction workforce investment business  
7                     through the awarding and completion of the construction project or the  
8                     certification period, whichever is longer.

9           (e)    *Exemptions.* The requirements of this section shall not be applicable where any one  
10 of the following conditions exists:

- 11           (1)    Public exigencies require the immediate delivery of the articles or performance of  
12                     the service;  
13           (2)    The Purchasing Director certifies that only one source of supply is available;  
14           (3)    The services to be performed are professional in nature; or  
15           (4)    The item to be acquired is rare or unique; or  
16           (5)    The contract is a micro purchase.

17   **Sec. 17-5-16. Policy requiring purchases of goods and services from cooperative purchases**  
18   **resources; preference for purchasing goods and services from cooperative purchases**  
19   **resources.**

20           (a)    In order to take advantage of cooperative purchases resources that have been  
21                     formed by other governmental units to minimize taxpayer expenditures, it is the policy of the City  
22                     to purchase goods and services from cooperative purchases resources whenever advantageous  
23                     based upon cost.

(b) Where a cooperative purchases resource would provide the City with the lowest available price for a major or non-major purchase, the following three-step process shall apply:

(1) Where a lower price is not available from a cooperative purchases resource, then the lowest responsible bidder shall be awarded the contract;

(2) Where there is a lower price from a cooperative purchases resource, the lowest responsible bidder shall be given the right to match that actual price, without the application of any equalization percentage credits, even though the application of equalization credits may have influenced the selection of the lowest responsible bidder; and

(3) Where the lowest responsible bidder does not offer a price that matches, or is less than, the price available through the cooperative purchases resource, then the cooperative purchases resource that would provide the City with the lowest actual price shall be utilized to effect the purchase.

(c) Notwithstanding Subsection (b) of this section, the City may purchase goods and services from an active agreement with a cooperative purchases resource, so long as the good or service sought by the City has been competitively bid by that cooperative purchases resource within the preceding five years.

**Sec. 17-5-17. Policy Requiring use of Detroit certified businesses in certain circumstances.**

The Purchasing Director may require micro purchases of food or drink shall be made from a Detroit based business, a Detroit based micro business concern, a Detroit-based small business, a Detroit-headquarter business, or a Detroit resident business, provided, that there are at least ten firms certified or registered by the Human Rights Department, which would be eligible to provide the goods or services.

1 **Sec. 17-5-18. Report to Mayor and City Council.**

2 (a) Cooperative purchases that are permitted under this division shall be reviewed by  
3 the Purchasing Director one year after the effective date of this division, which was April 21, 2011.  
4 This review of cooperative purchases shall include an examination of the cost of cooperative  
5 purchases actually made by the City compared to the cost the City would have incurred if the goods  
6 or services had been purchased from the lowest responsible Detroit-based bidder rather than  
7 through a cooperative purchases resource.

8 (b) The Chief Financial Officer shall submit a report to the Mayor and to the City  
9 Council concerning the review of cooperative purchases required by this section 30 days after its  
10 completion, and shall submit a similar report to the Mayor and to the City Council at the end of  
11 each calendar year thereafter.

12 **SUBDIVISION D. APPROVAL OF CONTRACTS AND CERTAIN REQUIREMENTS**  
13 **FOR WATER AND SEWERAGE DEPARTMENT**

14 **Sec. 17-5-91. City Council approval required for certain contracts; monthly report on**  
15 **certain contracts; emergency procurements; City Council notification and approval**  
16 **required.**

17 (a) With the exception of Subsections ~~(e), (d) and (e)~~ (c), (d), (e), (f) and (g) of this  
18 section, the following contracts and amendments thereto shall not be entered into without City  
19 Council approval:

20 (1) Contracts for the purchase of goods and services, including amendments, where the  
21 aggregate total amount of the contract and any subsequent amendments exceeds  
22 over the procurement review threshold;

23 (2) All contracts for personal services, regardless of the dollar value;

1           (3)    All grant-funded contracts;

2           (4)    All revenue contracts, regardless of dollar value, including contracts for services  
3                   rendered by the City, its departments and agencies; and

4           (5)    All purchases and sales of and other transfers of interest in municipal land.

5   City Council approval of a contract or amendment shall not be deemed an approval of any renewal  
6   or extension sought to be entered into pursuant to such contract. Such renewals or extensions of  
7   contracts or the exercise of an option to renew or extend a contract shall require separate City  
8   Council approval, except that the Purchasing Director may extend a contract for a “time only”  
9   extension for a period of 90 days without requiring separate City Council approval. The Purchasing  
10   Director shall publish all contracts in a centralized location on the City’s website and furnish the  
11   City Council with a ~~weekly~~ monthly report of all contracts for goods and services exceeding  
12   \$5,000.00 ~~but not exceeding \$25,000~~ but not exceeding the procurement review threshold, and  
13   shall furnish to the City Council a quarterly audit of contacts that do not require City Council  
14   approval pursuant to this section. The Purchasing Director shall furnish the City Council with a  
15   quarterly report on number and dollar value of contracts awarded to Detroit-based businesses,  
16   Detroit-based small businesses, Detroit-resident businesses, Detroit-based micro-business  
17   concerns and small-business concerns. In addition, the Purchasing Director shall notify the City  
18   Council of any provision in a contract submitted for approval which would permit, or authorize, a  
19   renewal or extension of such contract or a loan or prepayment.

20           (b)    Contracts and amendments thereto for legal services, regardless of dollar value,  
21   shall not be entered into without City Council approval.

22           (c)    With the exception of Subsection (d) of this section, the Purchasing Director may,  
23   without approval of the City Council, make or authorize others to make, minor purchases,

1 provided that the following information related to the minor purchase is provided to City Council  
2 prior to the issuance of a purchase order and execution of procurement contract:

3 (1) The item to be purchased or acquired;

4 (2) The amount of the purchase or acquisition;

5 (3) The vendor;

6 (4) The term or duration of the contract;

7 (5) Number of responses received; and

8 (6) Certifications, if any.

9 The City is authorized to effectuate any necessary documents and due diligence as may be  
10 necessary to execute any minor purchase allowed to be purchased without an approval by City  
11 Council pursuant to this subsection (c) of this section, provided such minor purchase is consistent  
12 with the information related to the minor purchase provided to City Council.

13 (e)(d) City Council may revoke the delegation of authority in Subsection (c) of this section  
14 for any minor purchase when, within seven days of provision of the minor purchase information,  
15 City Council acts by a majority of City Council members present to require City Council approval  
16 for the pending minor purchase.

17 (e) The Purchasing Director, without prior approval of the City Council, may make, or  
18 authorize others to make, an emergency procurement when public exigencies require the  
19 immediate delivery of articles or performance of services or when there exists a threat to public

1 health, welfare or safety under emergency conditions where prior approval of the City Council  
2 would be impossible or impracticable under the circumstances, provided, that:

3 (1) Emergency procurement shall be made with such competition as is practicable  
4 under the circumstances; and

5 (2) The Purchasing Director, or other person who the Director authorizes to make  
6 emergency procurement, shall, within one week of the procurement, notify the City  
7 Council in writing of the procurement and the basis for the emergency and for the  
8 selection of the particular contractor.

9 The Purchasing Director shall submit the procurement contract for City Council approval within  
10 four weeks of the procurement.

11 ~~(d)~~(f) The Law Department, without prior City Council approval, may make an  
12 emergency procurement of legal services when public exigencies require the immediate delivery  
13 of legal services and where prior approval of the City Council would be impossible or  
14 impracticable under the circumstances, provided, that:

15 (1) Within two days from the date of emergency procurement for legal services is  
16 made, the Law Department shall provide a summary to City Council of the name  
17 of law firm, the scope of services, why legal representation is required as an  
18 emergency procurement, the estimated dollar amount required to complete services,  
19 and the estimated time frame necessary to complete services; and

20 (2) A formal contract for legal services is presented to City Council for approval within  
21 six weeks, with all required clearances.

22 ~~(e)~~(g) Pursuant to Section 2-7-2 of this Code, the Planning and Development Director or  
23 the Director's designee, without prior City Council approval, may enter into short term lease



1 agreements for temporary property use that charge rent of less than \$25,000.00 and that include a  
2 lease term of no more than one month.

3 ~~(f)~~(h) Each contract, or amendment, renewal or extension awarded by the City which  
4 requires City Council approval under Subsections (a) or (b) of this section, or under Section 4-122  
5 of the Charter, shall contain a provision, which states that no payment shall be authorized or made  
6 pursuant to the contract, amendment, renewal, or extension until and unless the contract,  
7 amendment, renewal, or extension is so approved.

8 **Section 2.** This ordinance is hereby declared necessary to preserve the public peace, health,  
9 safety, and welfare of the people of the City of Detroit.

10 **Section 3.** All ordinances, or parts of ordinances, that conflict with this ordinance are  
11 repealed.

12 **Section 4.** Where this ordinance is passed by a two-thirds majority of City Council  
13 Members serving, it shall be given immediate effect and shall become effective upon publication  
14 in accordance with Section 4-118(1) of the 2012 Detroit City Charter. Where this ordinance is  
15 passed by less than two-thirds majority of City Council Members serving, it shall become effective  
16 30 days after publication in accordance with Section 4-118(2) of the 2012 Detroit City Charter.

17  
18 Approved as to form:

  
Conrad L. Mallett  
Corporation Counsel