

#### LAW DEPARTMENT

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August 20, 2024

Detroit City Council 1340 Coleman A. Young Municipal Center Detroit, Michigan

Re: Ordinance to amend Chapter 31 of the 2019 Detroit City Code, Offenses

Honorable City Council:

Council Member Santiago Romero has requested that the Law Department prepare an ordinance to amend Chapter 31 of the 2019 Detroit City Code, *Offenses*, by adding Article XIV, *Offenses at Healthcare Facilities*, which consists of Section 31-14-1, *Purpose*; Section 31-14-2, *Definitions*; Section 31-14-3, *Eight-foot personal bubble zone*; and Section 31-14-4, *Fifteen-foot buffer zone*; to advance the City's interests in both protecting the ability of individuals to exercise their rights to free speech and expression, and protecting the right of individuals to seek medical treatment and advice free from harassment. A copy of the ordinance which has been approved as to form is attached for your review and consideration.

We are available to answer any questions that you may have concerning this proposed ordinance.

Respectfully submitted,

Adam Saxby Senior Assistant Corporation Counsel

Enclosure

cc: Malik Washington, City Council Liaison

#### SUMMARY

This Ordinance amends Chapter 31 of the 2019 Detroit City Code, *Offenses*, by adding Article XIV, *Offenses at Healthcare Facilities*, which consists of Section 31-14-1, *Purpose*; Section 31-14-2, *Definitions*; Section 31-14-3, *Eight-foot personal bubble zone*; and Section 31-14-4, *Fifteen-foot buffer zone*; to advance the City's interests in both protecting the ability of individuals to exercise their rights to free speech and expression, and protecting the right of individuals to seek medical treatment and advice free from harassment.

# BY COUNCIL MEMBER

SEP 17 2024 Santiago-Romero 9

AN ORDINANCE to amend Chapter 31 of the 2019 Detroit City Code, Offenses, by adding Article XIV, Offenses at Healthcare Facilities, which consists of Section 31-14-1, Purpose; Section 31-14-2, Definitions; Section 31-14-3, Eight-foot personal bubble zone; and Section 31-14-4, Fifteen-foot buffer zone; to advance the City's interests in both protecting the ability of individuals to exercise their rights to free speech and expression, and protecting the right of individuals to seek medical treatment and advice free from harassment.

# IT IS HEREBY ORDAINED BY THE PEOPLE OF THE CITY OF DETROIT THAT:

Section 1. Chapter 31 of the 2019 Detroit City Code, Offenses, is amended by adding Article XIV, Offenses at Healthcare Facilities, to consist of Section 31-14-1 through Section 31-14-4, to read as follows:

#### **CHAPTER 31. OFFENSES**

#### ARTICLE XIV. OFFENSES AT HEALTHCARE FACILITIES

## Sec. 31-14-1. Purpose.

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The City recognizes that access to healthcare facilities for the purpose of obtaining medical counseling and treatment is important for residents and visitors to the City. The City also recognizes that the exercise of a person's right to protest or counsel for or against certain medical procedures is a First Amendment activity that must be balanced against another person's right to obtain medical counseling and treatment in an unobstructed manner. The City finds that the limited, viewpoint neutral, buffer and bubble zones outside of healthcare facilities established by this article will ensure that patients have unimpeded access to medical services while ensuring that the First Amendment rights of demonstrators to communicate their message to their intended audience is not impaired.

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# **1** Sec. 31-14-2. Definitions.

- 2 For the purposes of this article, the following words and phrases shall have the meaning
- 3 respectively ascribed to them by this section:
- 4 Healthcare facility means a hospital or medical office/clinic or any combination of the two.
- 5 Hospital means a facility primarily engaged in providing by, or under, the supervision of
- 6 physicians, medical services that includes inpatient acute care services to injured, disabled, or sick
- 7 persons.
- 8 Medical office/clinic means an establishment providing therapeutic, preventative, corrective,
- 9 healing and health-building treatment services on an out-patient basis by physicians, dentists and
- 10 other practitioners.

## 11 Sec. 31-14-3. Eight-foot Personal Bubble Zone.

- No person, within a 100 foot radius of any entrance door to a healthcare facility, shall
- knowingly approach within 8 feet of another person for the purpose of passing a leaflet or handbill
- to, displaying a sign to, or engaging in oral protest, education or counseling with such other person
- in the public right of way, unless such other person consents.

#### 16 Sec. 31-14-4. Fifteen-foot Buffer Zone.

- 17 (a) No person, or persons shall knowingly congregate, patrol, picket or demonstrate
- within a 15-foot radius of any entrance to the healthcare facility.
- 19 (b) This section shall not apply to the following:
- 20 (1) Police and public safety officers, fire and rescue personnel, or other
- emergency workers in the course of their official business; or

Authorized security personnel employees or agents of the hospital, medical (2) 1 office or clinic engaged in assisting patients and other persons to enter or 2 exit the hospital, medical office, or clinic. 3 Secs. 31-14-5 -- 31-14-10. Reserved. 4 Section 2. This ordinance is hereby declared necessary to preserve the public peace, health, 5 safety, and welfare of the People of the City of Detroit. 6 Section 3. All ordinances, or parts of ordinances, that conflict with this ordinance are 7 repealed. 8 Section 4. In the event this ordinance is passed by two-thirds (2/3) majority of City Council 9 Members serving, it shall be given immediate effect and become effective upon publication in 10 accordance with Section 4-118 of the 2012 Detroit City Charter. Where this ordinance is passed 11 by less than a two-thirds (2/3) majority of City Council Members serving, it shall become effective 12 on the thirtieth (30) day after enactment, in accordance with Section 4-118 of the 2012 Detroit City 13 14 Charter. Approved as to form:

M24-140 Draft 7/18/2024

Conrad L. Mallett
Corporation Counsel